

1 to manage it. So you'll get companies like you've
2 just heard which resonate very strongly with
3 organizations like mine where our companies will
4 turn over technology on 6, 12, 18-month windows and
5 at the same time we live in an environment and
6 certainly the Commission more than we even live in
7 an environment where systems are fielded for 10,
8 20, 30 years. Literally, that's 20 dB of dynamic
9 range in technology turnover. And that's sort of
10 at the crux of why it is so complex for the
11 Commission to manage.

12 Exactly in line with the set of
13 comments we've heard here, ultra-wide band is sort
14 of the ultimate from an unlicensed technology
15 perspective in using signal processing and error-
16 correcting codes and modulation methodologies in
17 order to recycle and clean up a spectrum and use
18 those very advances in the ultimate and wide-end
19 front ends that receive all interference from all
20 users to use signal processing and advances in
21 semiconductor processes to clean that up and build
22 a very robust system. And ultimately, the best

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1 metric and the most satisfying one is end user
2 market acceptance. The customers, the marketplace,
3 all of us when we go out and shop, are the folks
4 that make the decision about what quality of
5 service really means and have embedded in that buy
6 decision the economics as well as the six
7 dimensions and more of the problem.

8 MR. LARSON: Should we go to the
9 audience?

10 MR. HATFIELD: Yes, why don't we turn
11 to the audience unless there's some panelist that
12 has a burning sort of comment.

13 MR. LARSON: The panelists can question
14 each other too, if you like.

15 MR. HATFIELD: Exactly. If not, why
16 don't we go to the audience?

17 If not, I've got a question or two.
18 Yes, please, over here?

19 MR. EMERSON: I'm Daniel Emerson, I'm
20 representing the National Radioastronomy
21 Observatory.

22 I'm a radioastronomer. Some of the trainings that

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1 we see in the future are very worrying indeed to a
2 radioastronomer.

3 In designing a communication system to
4 be interference immune and everybody seems to
5 accept that the interference environment is going
6 to get worse, with a communications system you can
7 design at both ends. You can choose the
8 appropriate modulation wave form that can then be
9 demodulated in a way that makes it immune to
10 interference.

11 The passive services don't have that
12 choice. Nature has decreed what sort of wave forms
13 are there for us to detect. We just don't have
14 that freedom of choice to play around with the
15 modulation techniques.

16 Now some of the advanced technology
17 coming along, the more efficient use of the
18 spectrum, unfortunately, it's a law of nature, I
19 guess, that the more efficient you make a wave
20 form, the more it looks like a natural signal. The
21 more complex wave forms we're hearing about look
22 like Gaussian noise, if you don't have the key to

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1 demodulate them. Gaussian noise is exactly what
2 the passive services detect.

3 So whereas in the good old days when
4 the spectrum was used very inefficiently, if you
5 had an interference in your radioastronomy band,
6 had a huge strong carrier, you could excise that,
7 you could recognize it. With the new technologies
8 it's much more difficult to use these excision
9 techniques that we could have applied. We did
10 apply in the good old days. So I'm worried that
11 not only is the level of interference, the number
12 of interfering sources are going up, it's getting
13 harder and harder for the passive services to apply
14 technology techniques to get rid of this
15 interference. So it's a double whammy for the
16 passive services. And I'm worried about that.

17 One thing that can certainly help is,
18 as has already been mentioned on the panel, filter
19 technology, the reduction of out-of-band emissions
20 at the transmitter with better filter technology.
21 That has to help us all. Thank you.

22 MR. HATFIELD: Other questions,

1 comments? I'm sorry, come close to the mike,
2 please?

3 MR. SHEPARD: Hi, I'm Tim Shepard. I'm
4 an engineer and I've been thinking about how to
5 engineer systems perhaps in a context where there
6 was no regulation of emissions and this is a very
7 fascinating area.

8 I'd first like to -- one thing I'd like
9 to point out about the previous comments about
10 radioastronomy is there are actually freedoms in
11 radioastronomy to place your receivers wherever in
12 the world you'd like or perhaps even off of this
13 world and perhaps you could use some of the
14 flexibility you have in some of these six
15 dimensions to mitigate the interference. And there
16 also seems to be no limit on the amount of
17 directional gain you could use to increase your
18 signal-to-noise ratio. Of course, there are costs
19 with that and then we have to discuss -- and that
20 gets into -- it's impossible to figure out the
21 question of the benefit of radioastronomy versus
22 the economic benefits of what other -- what the

1 technologies can do for our society.

2 Now, if that wasn't provocative enough,
3 I would like to hear especially from the panelists,
4 because I think in some sense we've got on this
5 panel a very good representation of all of the
6 legacy systems and in some sense have a lot of
7 receivers out there and it does take 30 years
8 perhaps to change, if we came up with something, if
9 we came up with a way of not requiring receivers to
10 bear more of the responsibility or perhaps even all
11 of the responsibility of mitigating interference,
12 perhaps every system in the world should be an
13 anti-jam system and then what do you need an FCC
14 for?

15 You needed an FCC, 70 years ago when
16 frequency-selective filters were the only
17 technology you could use to separate radio signals.

18
19 Is there any hope of perhaps moving all
20 of the burden to the receiver and perhaps at that
21 point we can eliminate the problem of regulatory
22 interference as getting in the way of what somebody

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1 would like to do.

2 MR. HATFIELD: Hear, hear.

3 MR. SHEPHERD: I filed comments, I
4 filed a comment in the proceeding, pointing out
5 that if you think about 100,000 people going to a
6 football stadium and you think about the narrow
7 acoustic spectrum, and start thinking like a
8 traditional radio system engineer or perhaps a
9 regulator, you might think that you'd have to
10 regulate who is allowed to speak at the football
11 stadium because, of course, if everybody spoke at
12 once then it would totally destroy the spectrum and
13 it wouldn't be a communication anymore, but we all
14 know that we can still have a conversation with our
15 neighbor. And even if everybody talks at once, the
16 public address system can still be engineered so
17 that it's effective despite the fact that everybody
18 is cheering the team on the field. Etcetera.

19 I'd actually like to hear from the
20 panelists. Is there any hope of getting there in
21 20 years? I sometimes like to think about what
22 spectrum regulation is going to look like in a 100

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1 or a 1,000 years, but can we get there in my
2 lifetime where we can basically do what we want in
3 this spectrum?

4 MR. HATFIELD: I think some of this
5 will be for our next panel as well, but I'd sure be
6 anxious to get any reactions. Yes, please?

7 DR. ROFHEART: So Tim, there's a de
8 facto regulation in the fact that the broadcaster,
9 the one in the public address system is the only
10 one that's allowed as a sole use at high power and
11 it's only the individual speakers in the stadium
12 that are the unlicensed speakers that are very low
13 power, that amazingly reflects exactly what the
14 Commission has wound up with.

15 (Laughter.)

16 DR. STEFFES: Another comment, since
17 the question was made about remoting radio
18 telescopes to the far side of the moon, I think the
19 point is that the spectrum, like land, is not
20 uniform. You have to manage it because certain
21 aspects of the spectrum are different than others,
22 any more than we'd say that a highly polluting

1 chemical plant can be located in any arbitrary land
2 position. There are just parts of the spectrum and
3 times in the spectrum that are more important than
4 others and so uniform management is not an
5 efficient use of the resource.

6 MR. HATFIELD: Other comments? Okay, a
7 question back here then? Or a comment?

8 MR. WARNER: I'm David Warner from the
9 Commonwealth of Virginia, Department of Information
10 Technology and I'm coming from the public safety
11 kind of perspective and I've heard terms like
12 managing interference, this is going to be the wave
13 of the future. I've heard comments that expect
14 more interference.

15 From the public safety side, I guess
16 what my concerns are and what I've heard echoed by
17 our public safety and Department of Defense
18 panelists is the rights, a bill of rights for
19 different systems. I can understand what the
20 cellular industry -- and that they have customers,
21 they have to make a profit. They're in an
22 environment that they're trying to serve, but they

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1 don't always cooperate and the interference is the
2 backlash of that in the sense that they've put up a
3 system that they know may cause interference with
4 the public safety which is a different type of
5 architecture.

6 I think we do need to have a bill of
7 rights that the rights of the individual whoever
8 that individual might be, whether it be cellular or
9 public safety, has to take into account the rights
10 of the rest of the people that they're going to
11 impact. So that's our perspective.

12 MR. HATFIELD: I think just to comment
13 myself here, there -- as I tried to say, I think
14 it's probably rights and obligations, both, because
15 I don't think you -- I would doubt if you would
16 advocate if the public safety entity put it in a
17 totally wide open receiver that would just be
18 susceptible to almost any interference anywhere,
19 you wouldn't suggest that that's a good idea, so it
20 seems to -- I don't believe you would, I would
21 guess you would, so it seems to me there would have
22 to be some -- I think what we're talking about here

1 is balancing the obligations of the people who are
2 transmitting with some obligations on the part of
3 the receiver, not to be susceptible, so susceptible
4 to interference that you can't allow other people
5 to do things that are economically beneficial as
6 well. It's a balance. It's a trade off, it seems
7 to me.

8 MR. WARNER: Can I follow up? Perhaps
9 when they design a system, let's say in the
10 Washington, D.C. area, a perfect area to pick, is
11 they need to notify before they put the system up,
12 and before they give expectation to their corporate
13 managers, they need to say well, we need to work
14 with public safety because our systems are not
15 compatible. We have the same spectrum, but we have
16 dissimilar architectures. So they go in there.
17 They set it up and they do some field tests and
18 it's -- it can save a lot of headaches and it can
19 brief the people who are in the corporate structure
20 and say look, we want to have the build out here,
21 but it is going to have some adverse effects.
22 Perhaps we need to add a few transmitters in other

1 areas, so as not to cause interference to public
2 safety which is dealing with life and property.

3 DR. CLEGG: If I could respond. First
4 of all, unfortunately, Nextel isn't here to address
5 some of these questions --

6 (Laughter.)

7 But I'll try to help them out a little
8 bit, the best I can. Honestly, the vast majority
9 in your example of the interference is not caused
10 by the cellular industry. It's caused by the SMR
11 industry, specifically, Nextel. That's widely
12 recognized in the entire proceeding.

13 We as a cellular company actually do
14 now take into account, at least in areas where
15 we've had problems, the potential impact of public
16 safety. I was reviewing last night some cell site
17 plants in Maryland where they specifically indicate
18 on here that this particular site may cause some
19 problems, especially if Nextel is co-located there
20 and that we need to follow up on that with public
21 safety as that site is deployed.

22 So we actually are -- we really are

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1 becoming a lot more sensitive to that, but I also
2 have to echo Dale's comment that the problem is at
3 least half do to the design of the public safety
4 radio receivers. And in fact, it's the combination
5 of the spectrum allocation with the interspersed
6 Nextel and public safety channels with the design
7 of the public safety radios. Those two components
8 right there basically explain 99 percent of the
9 problem. But we are, of course, willing to work
10 with public safety to mitigate interference on a
11 case by case basis, the best we possibly can.

12 MR. WARNER: By your very statement,
13 you know that that's the problem, but yet systems
14 are implemented with the foreknowledge that
15 interference is going to be a result. I'm getting
16 back to the "bill of rights" that was introduced by
17 our Department of Defense panelists. I think there
18 needs to be some up front cooperation and this can
19 be transparent to other industries as well.

20 As Mr. Nash stated, you know, we're all
21 in our little world, but there are other people out
22 there who are impacted by the decisions and by the

1 things that we do and that's -- and yes, there are
2 cellular, I have seen and maybe Mr. Nash can affirm
3 or otherwise dispute, but I have seen from
4 interference reports that there are more cellular
5 companies that are starting to interfere as well,
6 and yes, you are correct that Nextel is the main
7 one, but there are cellular providers who are
8 causing problems and I have to deal with that from
9 the state perspective.

10 Thank you.

11 MR. LARSON: Thank you for your
12 comments. We're starting to run a little bit short
13 on time on this panel. Time always seems to move
14 too quickly. I had another area that I wanted to
15 tee up and I'm probably going to have to buck the
16 larger part of the discussion to our third panel
17 this afternoon.

18 Could I get my next slide put up,
19 please?

20 (Pause.)

21 Where I was hoping to go here, there is
22 it, the definition of interference itself. This is

1 one of the questions that we raised in the June 6
2 public notice. And we got a lot of comments on it.

3 Should the Commission change its decades old
4 definition? Will this help us deal with our
5 spectrum allocation decisions that we have to make
6 with our licensing processes? Will it provide a
7 more clearly defined interference rights to users
8 and service providers?

9 The current definition is subjective.
10 It does not reflect modern technology per se. And
11 so we asked whether or not it should be changed.
12 Commenters were kind of divided on this. There
13 were folks that said look, this is an ITU
14 definition that's used around the world and for the
15 purposes that it serves, it's a good definition,
16 don't tamper with it. Perhaps what's needed here
17 is to interpret the definition of interference and
18 the definition of harmful interference in the light
19 of particular services.

20 There are other folks that said you
21 need a new definition. You need a new definition
22 that reflects modern technology. Other people said

1 you don't need one definition, you need many
2 definitions that are tailored toward particular
3 classes of spectrum users. But the current
4 definition handicaps us a little bit because
5 harmful interference is defined in terms such as
6 "serious degradation" which begs a definition of
7 its own in communications services. "Repeated
8 interruptions", what does that mean? That's
9 probably different for different services.

10 And I think in the afternoon panel, I
11 think one of the issues I'm hoping that you guys
12 can explore will be the definition of interference,
13 how should that be changed, if at all, perhaps.
14 We've heard some discussion today of metrics.
15 Maybe the definition could include a metric,
16 desired, undesired signal ratio, bit error ratio,
17 raising the noise floor, that kind of thing.

18 And so that's an issue that I hope will
19 be discussed this afternoon. We've also heard
20 about some discussion of the importance of receiver
21 standards. And receivers will be discussed in the
22 next panel and perhaps even in the afternoon panel

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1 to some extent. There have been discussions of the
2 benefits of grouping like users. You could
3 construct a tree, I suspect. It would be a hard
4 thing to do where you would branch out the users,
5 for example. You might have those users who
6 transmit point-to-point services versus those that
7 transmit point to multipoint. There's a whole
8 bunch of ways to do it. Those that require the use
9 of a propagation model and those that don't.
10 That's something else that perhaps can be taken up
11 in one of the subsequent panels today as a possible
12 way of meeting the Commission's challenges.

13 And then there was something else that
14 was discussed yesterday which might be interesting
15 as a way of doing it. How about the idea of just
16 characterizing an environment and saying these are
17 the signal levels that you can expect in this
18 environment, design the equipment accordingly.

19 And so with that, I leave you with
20 those thoughts.

21 Dale, did you have any concluding
22 thoughts here?

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1 MR. HATFIELD: No, I thought your last
2 point was an excellent one, I think, regarding
3 characterizing the environment.

4 MR. LARSON: Any closing thoughts from
5 any of the panelists here? We have time. We have
6 a couple of minutes.

7 Glen?

8 MR. NASH: I'd like to add to your
9 consideration of interference. Is part of the
10 equation needs to be the consequences that result
11 from interference? On one end of the scale and
12 some of the things that we've had in discussions
13 with the different land mobile user groups is that
14 there's a recognition that some user groups,
15 interference is an inconvenience. You have to
16 delay your conversation, you have to move to
17 another location. It has an impact, but at the
18 other end of the scale, we like to think public
19 safety is there, is that interference can result in
20 the loss or damage to life or property. And so the
21 consequence of having interference, I think has to
22 be part of the equation because some user groups

1 can accept interference more than other user groups
2 can. And then certainly Larry brought up earlier
3 the issue of the difference between what we in the
4 public safety market refer to as the difference
5 between nuisance interference and destructive
6 interference which again comes in a little bit of
7 your definition of harmful.

8 There's a certain amount of
9 interference you can live with, but you hit a
10 threshold where again it becomes destructive to
11 what you're trying to do, to what the mission is.

12 MR. BRISKMAN: I have one last comment,
13 it might be helpful. We all have said that we
14 expect to see more interference. Right now, I
15 suppose our only avenue of recourse at the
16 Commission I suppose is the Enforcement Bureau
17 which also, by the way, I compliment and does a
18 good job. But I suppose my thought is and I've
19 heard this before, the possibility of having active
20 spectrum manager that tries to actively work these
21 interference problems and get them resolved rather
22 than just the question of enforcement which is

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1 right now, if it interferes, you shut them down.

2 Anyhow, that's a thought I'd like to
3 inject. Thank you.

4 MR. LARSON: Thank you, Rob. Any other
5 panelists have any concluding statements here?

6 Okay, if not, we thank you, panelists
7 for being here today and sharing with us, taking
8 out of your valuable time and we're going to take
9 now a 15 minute break until 11:15 and then we'll
10 pick it up again with the advanced technologies
11 panel. Thank you very much, ladies and gentlemen.

12 (Applause.)

13 (Off the record.)

14 MR. REPASI: Well, good morning,
15 everybody. I see that everybody has pretty much
16 made their way back in from the break and I thank
17 you for being timely. I want to open up Panel II.

18 This is the Advanced Technologies Panel in the
19 Interference Workshop. This panel will -- this
20 segment of the workshop will go on until 12:30.
21 And at 12:30, we'll take a lunch break. So I'd
22 like to accomplish a lot in the next hour and 10

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1 minutes or so.

2 Before I do, I would like to introduce
3 the panelists. I want to thank the panelists, one,
4 for being here. I understand that some of them had
5 to cut vacations short and it's a pleasure to have
6 them on the panel and I really truly appreciate the
7 participants that we have here.

8 To my left is co-moderator. Maybe I
9 should introduce myself first. I'm Ronald Repasi.

10 I'm with the Federal Communications Commission,
11 International Bureau. I'm the Assistant Chief
12 Engineer for the Policy Division in the
13 International Bureau.

14 To my left I have Brian Woerner from
15 Virginia Tech. He's a Professor at the Bradley
16 Department of Electrical Engineering.

17 Further down the line here, we have
18 Jack Rosa, who is president and CEO, Vice Chairman
19 of the Board for Hypres, Incorporated.

20 To Jack's -- this could be confusing --
21 to Jack's left is another Jack, Jack Wengryniuk
22 from Hughes Network Systems. He's the senior

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1 director of regulatory affairs for Hughes Network
2 Systems.

3 To my right, you remember Dale Hatfield
4 from the previous panel. Thank you, Dale, for
5 participating as well on Panel II. Of course, you
6 know he's the independent -- an independent
7 consultant and adjunct professor for the University
8 of Colorado at Boulder.

9 To Dale's right we have Doug Lockie.
10 Thank you, Doug for being here. Doug is founder
11 and Executive Vice President for Endwave
12 Corporation.

13 And to Doug's right, we have Ray
14 Pickholtz from -- he's a professor at George
15 Washington University School of Engineering and
16 Applied Science.

17 Thank you all, again, for being
18 available today.

19 I'll just a little bit of an opening
20 remark, what we're trying to accomplish here, how
21 we've set up the segments and the panel. We're
22 going to have three segments that we'd like to go

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1 through in Panel II. One segment is what are the
2 driving forces for the advances in technology that
3 we've seen to date and what do we see as the
4 driving forces in years to come, and even 20 years
5 out.

6 What are the capabilities of the
7 systems that are designed out there today and what
8 do we expect the capabilities of those systems to
9 be in the future?

10 The third segment, I'd like to address,
11 how the Commission's rules have affected the
12 advances in technology that we've seen today which
13 I think would be a good lead in to Panel III which
14 is going to be looking at a better process in
15 dealing with the interference environment and so
16 forth. So I'd like to understand from the
17 panelists and from the audience what in the
18 Commission's rules to date has driven or given them
19 flexibility that individuals have needed to make
20 the advances that we've seen to date.

21 I think the way we'll break this down
22 is Brian is going to co-moderate the first segment

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1 on the driving forces for the equipment, for the
2 advances and technology, but I wanted to point out
3 that this panel is a little bit smaller than the
4 other two panels, so what I'd like to do is if
5 there's an opportunity for Brian to comment as a
6 non co-moderator, I'd like to give him the
7 opportunity to participate in the panel from that
8 perspective as well.

9 So Brian, if you'd like to take on the
10 first segment?

11 MR. WOERNER: Thank you, Ron. I guess
12 our first segment, as Ron indicated, will be in the
13 area of driving forces. How we have gotten to the
14 current technology situation within the
15 communications area and certainly over the last few
16 years we've seen a lot of things change. We've
17 seen the way that we look at interference change as
18 was indicated in the first panel session.

19 We've also have seen the role that the
20 regulatory process takes in looking at that
21 interference change. I think first of all, we'd
22 like to ask our panel members to make a few remarks

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1 about what they see the current driving forces are
2 which have helped radio technology to the point
3 where it is right now. And maybe we'll start at
4 the far end with Jack Wengryniuk.

5 MR. WENGRYNIUK: Good pronunciation
6 there. Well, I currently work for Hughes Network
7 Systems and I guess like the previous panel list,
8 Ron Briskman, I'm representing the satellite
9 community here today.

10 Let's see, the satellite industry, as
11 was pointed out by Rob in the last panel, started
12 some 35 years ago with fairly simple satellites.
13 You had what we had bent-pipe satellites. The
14 signal came up, was frequency translated, came down
15 on a different frequency. Fairly large beam
16 coverage, either global beams that covered the
17 entire field of view or hemispherical beams that
18 covered very large land masses.

19 What you see today are something that's
20 considerably more sophisticated, particularly in
21 higher frequency bands you see extensive use of
22 spot beam technology. You see the use of what's